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Closing the Gap:

A Case Study of Collaborative Work Between First Responders and Recovery Services

TASC's Center for Health and Justice

**COSSAP TTA Provider for
First Responder-Led Diversion Initiatives**

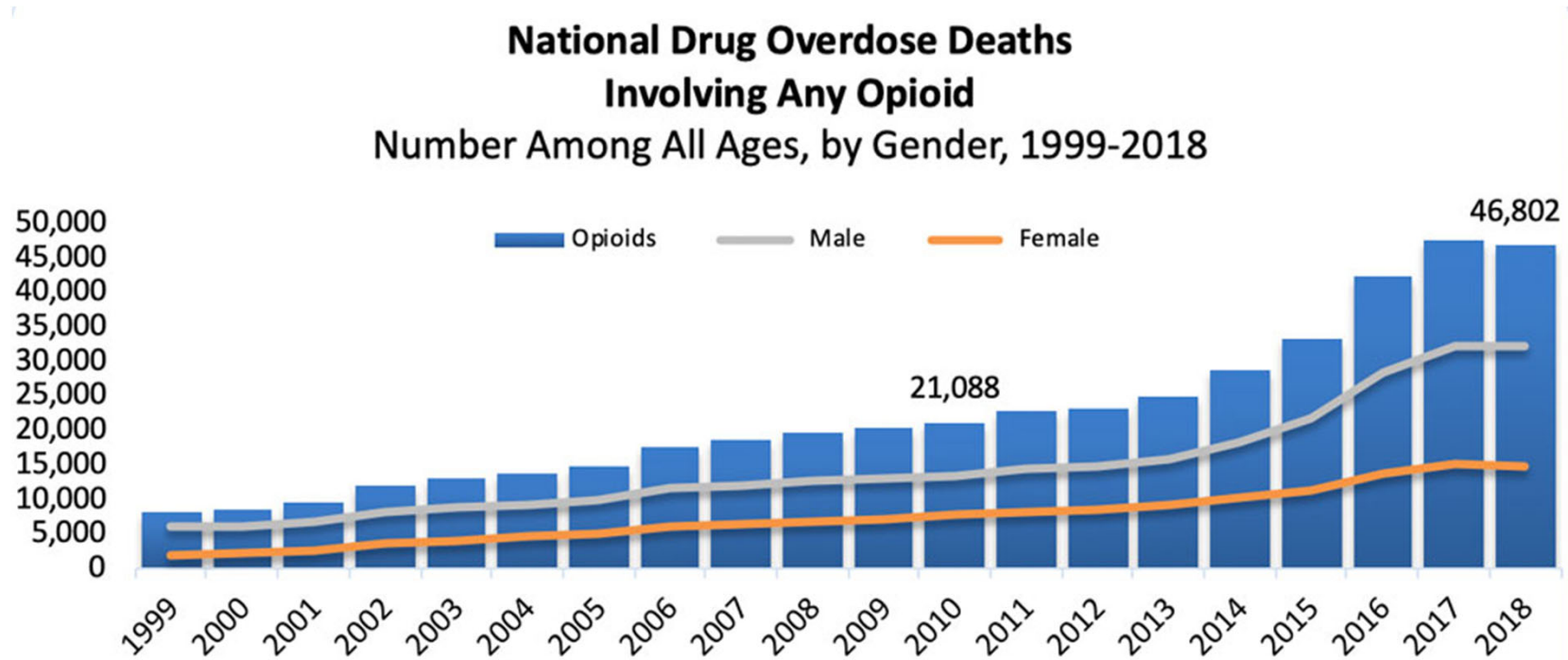


Website: <http://www.centerforhealthandjustice.org/>

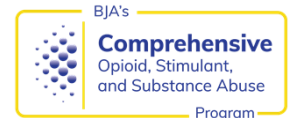


Nationwide Increase in Opioid-Involved Overdose Deaths

Opioid-involved deaths have more than doubled within the last ten years



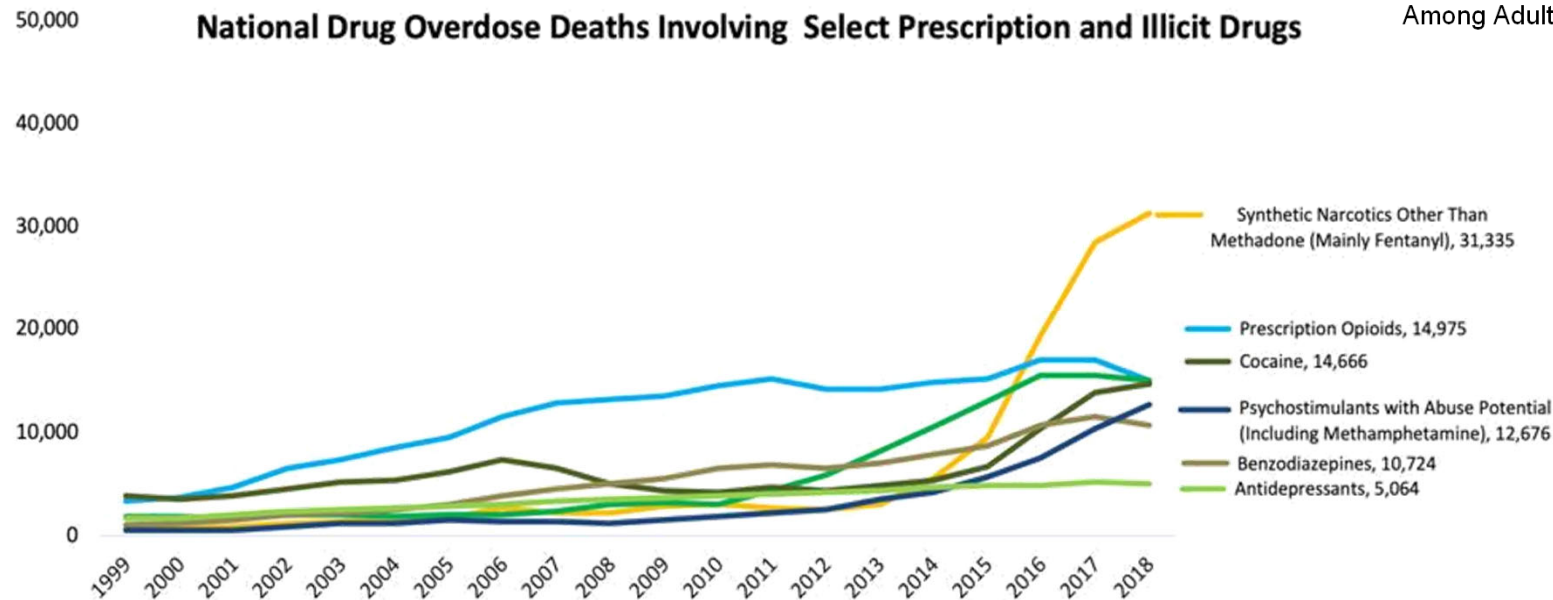
*Center for Disease Control and Prevention, National Center for Health Statistics. Multiple Cause of Death 1999-2017 on CDC WONDER Online Database, released January, 2020



National Increase in Stimulant-Involved Overdose Deaths

CDC reports that while methamphetamine and stimulant use is stable, availability and related harms have increased*

*Jones, C.M., Compton, W.M., and Mustaquim, D. (March 2020). Patterns and Characteristics of Methamphetamine use Among Adults 2015–2018.



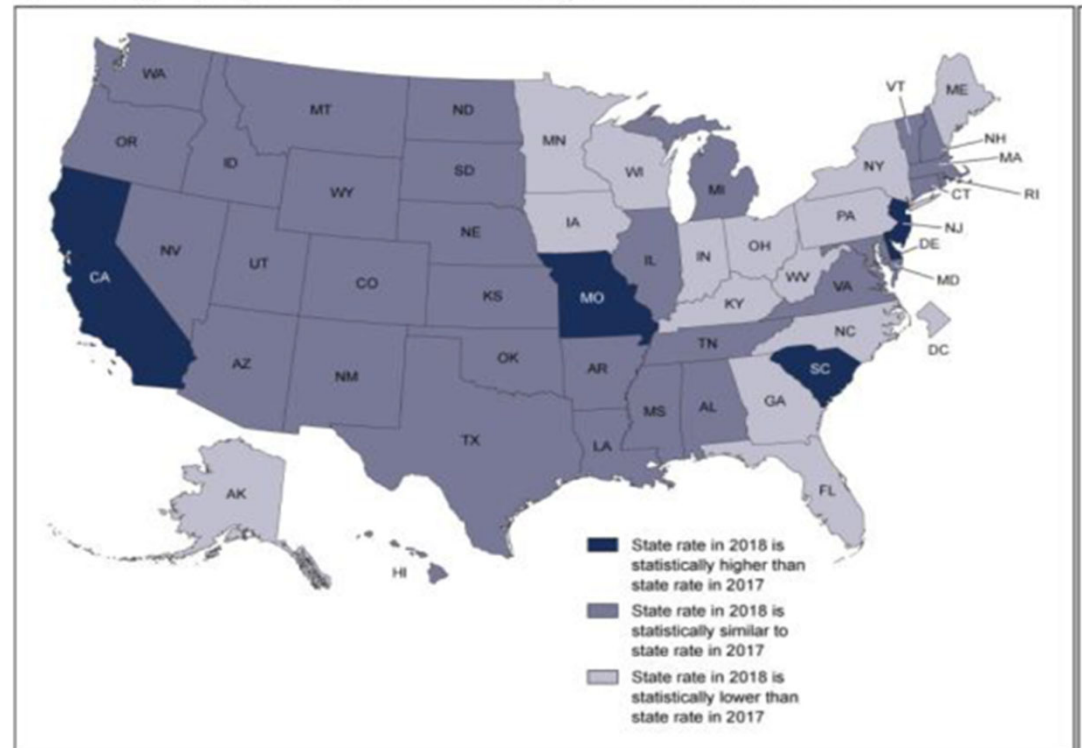
Source: Centers for Disease Control and Prevention, National Center for Health Statistics. Multiple Cause of Death 1999-2017 on CDC WONDER Online Database, released January, 2020



Opioid-Involved Overdose Deaths in Missouri

Missouri was one of four states in 2018 to see a statistically significant rise in overdose death rates, compared to 2017

Figure 2. Change in age-adjusted drug overdose death rates, by state: United States, 2017 and 2018

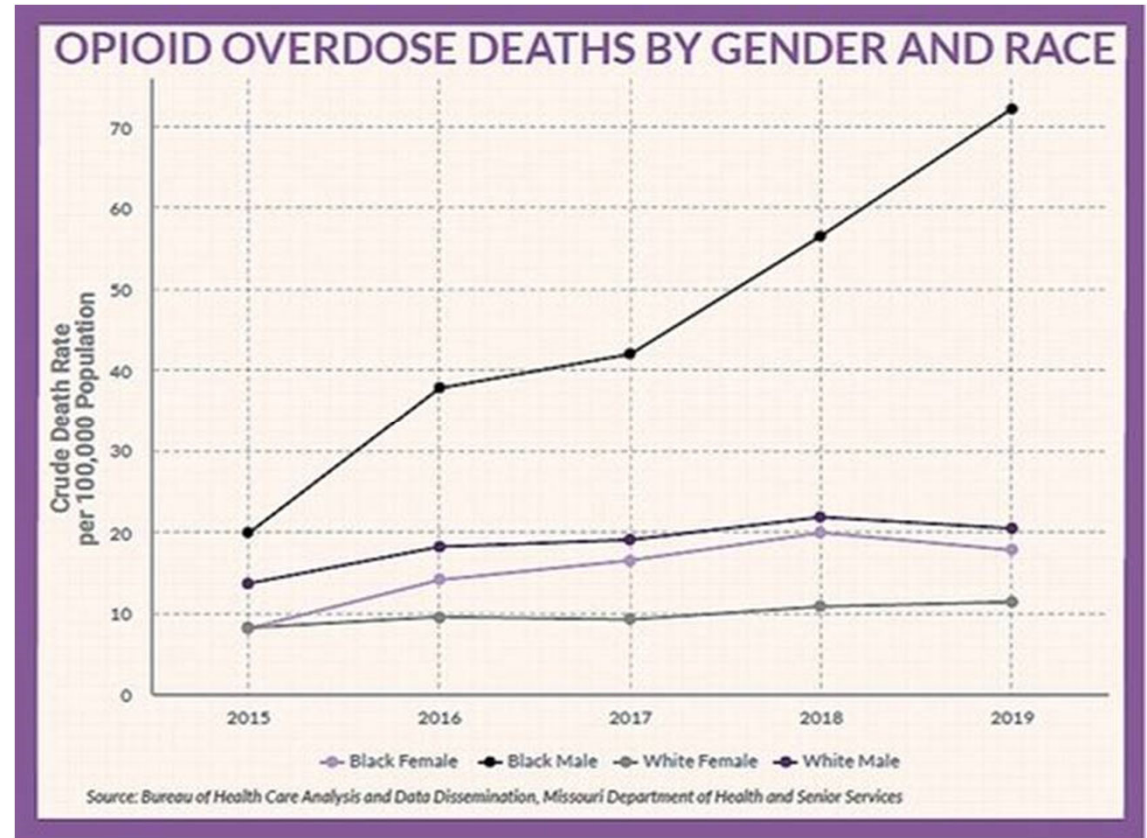


NOTES: Deaths are classified using the *International Classification of Diseases, 10th Revision*. Drug poisoning (overdose) deaths are identified using underlying cause-of-death codes X40–X44, X60–X64, X85, and Y10–Y14. Access data table for Figure 2 at: https://www.cdc.gov/nchs/data/databriefs/db356_tables-508.pdf#2. SOURCE: NCHS, National Vital Statistics System, Mortality.

Hedegaard, H., Miniño A.M., and Warner, M. Drug overdose deaths in the United States, 1999. (2018). NCHS Data Brief, no 356. Hyattsville, MD: National Center for Health Statistics.

Opioid-Involved Overdose Deaths in Missouri

Missouri is in the top 15 states nationwide for opioid-overdose deaths as of 2019



Source: <http://wonder.cdc.gov>

Opioid-Involved Overdose Death During COVID

- COVID has exacerbated the opioid problem, leading to a syndemic
- Social distancing has limited resource access and increased behavioral health
- Contributes to increased stress on health care workers in addressing substance use disorder (SUD)

St. Louis, Missouri	Fentanyl	Heroin	Combined
January–May difference 2019–2020	84%	-55%	49%
COVID months (March–May) difference 2019–2020	124%	-47%	79%

Source: St. Louis, Missouri, city public health department, St. Louis City Medical Examiner, Neha Sastry *Ornell, et. al., (July 2020). The COVID-19 pandemic and its impact on substance use: Implications for prevention and treatment

Available Treatment Options



- Detox
 - Can be medical or social setting
 - Acute care for the purpose of stabilization during withdrawal
- Residential
 - Ease of access to inpatient bed often depends on individual's insurance status
- Outpatient
 - Program length and intensity varies depending on the agency and individual needs

Medication-Assisted Treatment (MAT)

- Medication assistance exists for individuals with opioid and alcohol use disorder
 - There are currently no medications intended for stimulant use disorder
 - Some doctors are willing to prescribe and monitor off-label uses of Adderall, Provigil, or mirtazapine



- MAT services may be provided as the primary intervention or in conjunction with other psychosocial services

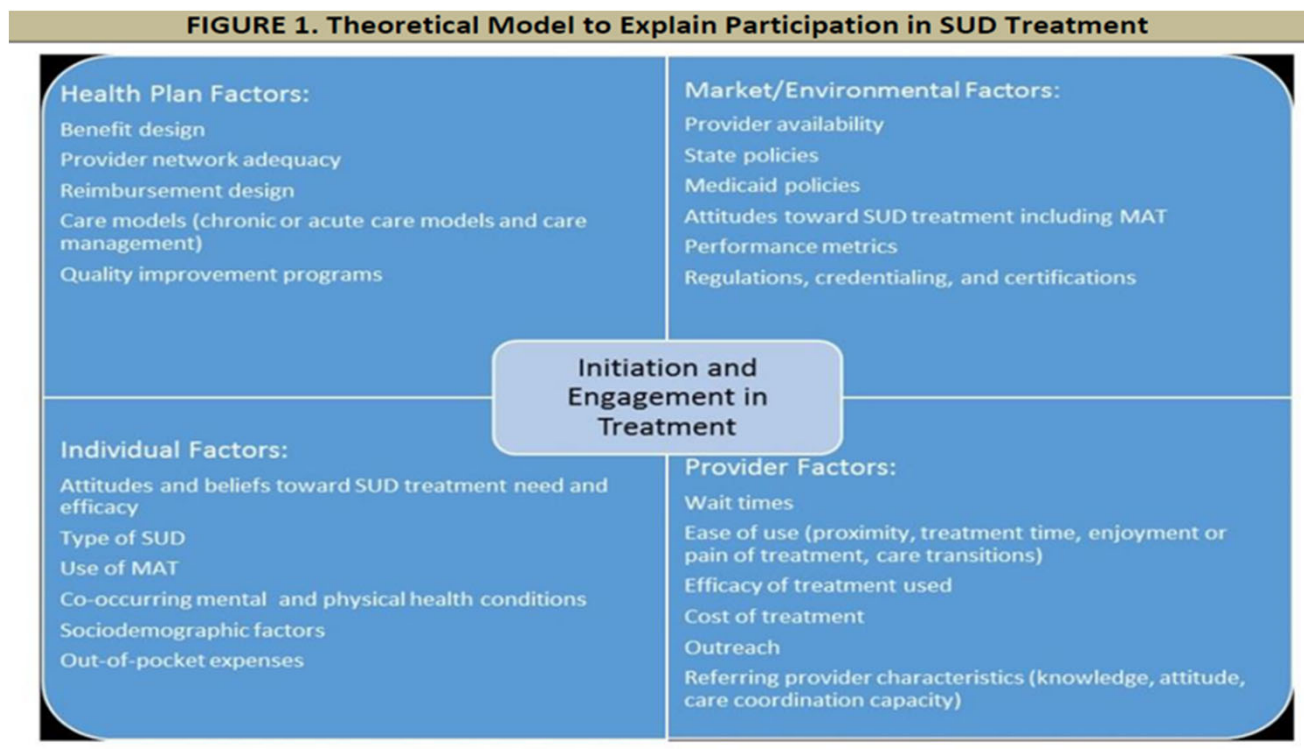
Harm Reduction

- Utilizes a spectrum of strategies to meet drug users ***“where they are at”***
 - Recovery Community Centers
 - Peer-operated centers that provide resources to people who use drugs
- Resources include advocacy training, recovery information, resource mobilization, support group meetings, and social activities
- Syringe Service Programs
 - Community-based programs that provide access to sterile syringes and facilitates safe disposal of used syringes
 - Not legal in every state



Treatment Engagement and Retention

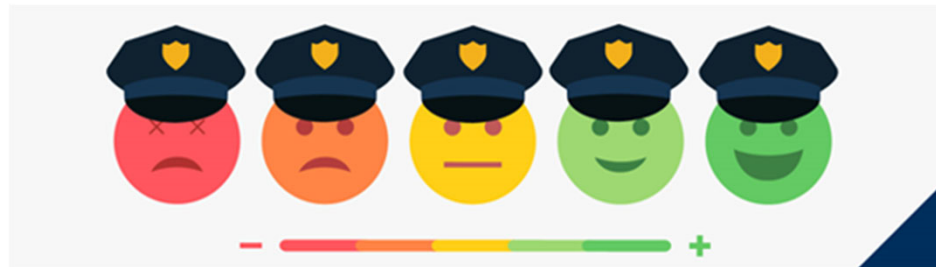
*Report by Peggy O'Brien, Ericka Crable, Catherine Fullerton, and Lauren Hughey; Truven Health Analytics



*U.S. Department of Health and Human Services, Best Practices and Barriers to Engaging People With Substance Use Disorders in Treatment, March 2019. <https://aspe.hhs.gov/system/files/pdf/260791/BestSUD.pdf>

First Responder Dilemma

- First responders are left in reactionary position with limited resources to adequately respond to drug use crises
 - Primary trauma
 - Intense and potentially violent situations in the course of duty
 - Secondary/vicarious
 - Chronic exposure to people in crisis
 - Repeated exposure to people dealing with personal addiction or family addiction



Source: SHIELD Training, Health in Justice Action Lab, Northeastern University.
Leo Beletsky, J.D., and Jeremiah Goulka, J.D.

Mental Health Burden of First Responders



Factors Addressed in Missouri

- Wait times to access treatment services
 - Outreach services at the provider level
 - Use of MAT services in a variety of settings
 - Attitudes and beliefs around SUD treatment
 - Access to a spectrum of recovery services (including harm reduction)
 - Cost of treatment services
-
- Primary focus was on collaboration with Emergency Departments (EDs) and first responders as they often have immediate contact with patients in moments of crisis





- Community collaboration consisting of 5 treatment agencies, 20 hospitals, 10 EMS providers, program management support, and additional prevention and harm reduction providers
- SAMHSA funded through the Missouri Department of Mental Health and the UMSL-Missouri Institute of Mental Health
- Peer coach (individuals with lived experience) rapid-response to patients in ED and EMS post-overdose 24/7/365
- Project has received more than 6,000 clients, and an average of 90% agree to work with a recovery coach at the time of outreach
- Referrals come exclusively from EDs and EMS providers

Impact of EPICCC

Recovery coaches connected **50%** of engaged clients to substance use treatment services and/or medication-assisted treatment

Note: Only 18% of individuals with SUD initiate treatment nationally

Preliminary data shows that individuals connected to a recovery coach were 66% less likely to return to the Emergency Department in three months



Partnership With EMS

- Focus on expedited access to clients through three referral streams:
 1. Referrals in-transit to the hospital
 2. Non-transit referrals with immediate response (in 30 minutes or less)
 3. Client self-referral at a later date (with a central client intake number)
- Referral process is short, immediate, and available 24/7 to meet EMS provider needs



Recovery Coach Roles and Process

Initial outreach and engagement is targeted to rapid access to treatment and barrier elimination

- Has the person been in treatment before?
- What barriers do they have currently?
- What treatment options are they interested in?
- What treatment option is easiest for them to access currently?

Relationships with providers are key to making connections

Connecting the DOTS: Drug Overdose Trust and Safety Project

Goal is to reduce the incidence of fatal opioid overdose through increased training and naloxone distribution for first responders

- Community Planning Sessions
- SHIELD (Safety and Health Integration in the Enforcement of Laws on Drugs) Training for law enforcement
- Leave Behind Naloxone
- Partnerships with EPICC and EMS statewide



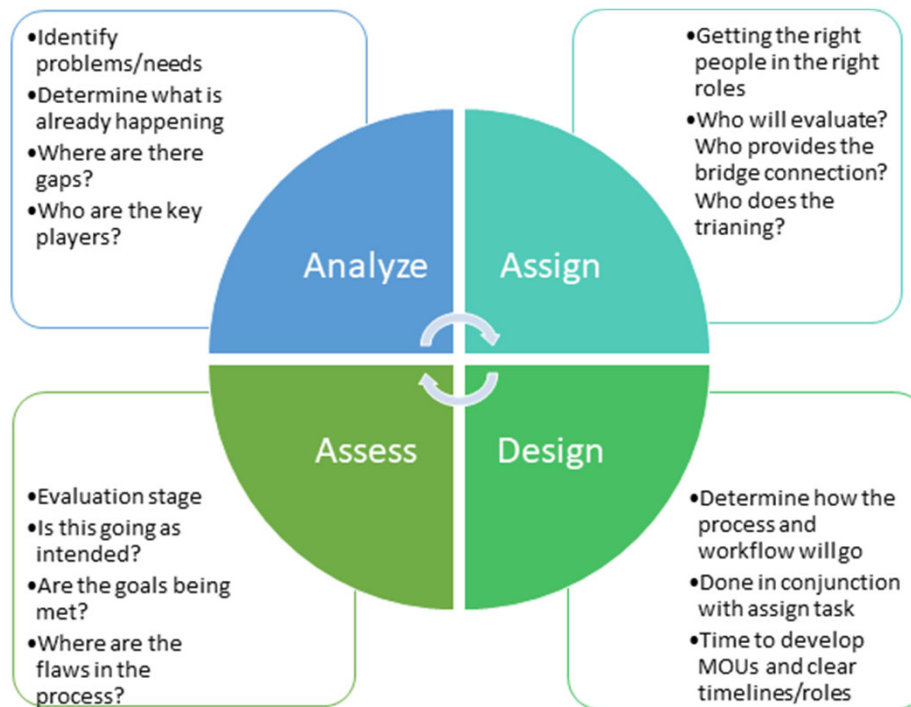
Community Planning Sessions

- Connect first responders, public health officials, treatment and recovery housing providers, harm reduction agencies, and EPICC
- Help inform the customization pieces of the broader training
- Begin the conversations about ways to effectively streamline care



Collaboration Development

Collaboration requires **shared purpose/vision** that cannot be achieved independently and utilizes integrated strategies to benefit each agency and its stakeholders*



*Gajda, R. (2003). Utilizing Collaboration Theory to Evaluate Strategic Alliances. *American Journal of Evaluation*. 65–77.

**Donahue, J. and Zeckhauser, R. (2011). *Collaborative Governance: Private Roles for Public Goals in Turbulent Times*. 222–228.

Other Things to Consider

- Is naloxone available in your state for first responder to leave behind?
- If not, what steps need to be taken in order for that to happen?

- Do syringe access programs exist in your state?
- Is there space to effectively collaborate so that people who use drugs can access harm reduction or treatment services?

- For law enforcement, what policies exist regarding officer discretion and syringe confiscation?

- What challenges do first responders face currently?

- What treatment options are available and at what cost?

Thank You to Our Partners!



Questions?

