



Key Recommendations for Enhancing Public Safety and Public Health Partnerships to Address Stimulants

August 18, 2022

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Welcome to Day 2!

- Danielle Fenimore, *Police Executive Research Forum*
- Presenting today:
 - James Brady, *Tucson Police Department*
 - SURT program – diversion/deflection programming
 - Chris Canning, *San Francisco Police Department*
 - Harm reduction programs

Shifting Perspectives

- The idea that *drug abuse is a crisis* is consistent over time
- Response has shifted away from harsher sentencing standards (less favorable opinions for mandatory minimums) to treating the underlying addiction issues
- Policing philosophies have shifted towards acknowledgement that drug use is both a public safety and public health problem

Bottom Line of Policing

Reduce crime and victimization; call persons who committed a crime to account; reduce fear and increase security; provide quality services and customer satisfaction¹

Principles of Harm Reduction

Targets risks and harms; evidence-based and cost-effective; incremental; dignity and compassion; challenging policies and practices that minimize harm; transparency, accountability, and participation²

Harm Reduction in Policing

Reduce overdose fatalities, transmission of blood-borne pathogens, incidence of needle stick injuries to law enforcement; connect individuals to treatment and other services; foster community outreach and awareness; improve community perception of police

*Includes MAT (e.g., Narcan) and stigma reduction training



1. Pre-Arrest Deflection Programs

2. Better Data Collection

3. Increase Community Awareness

4. Access to Harm Reduction Programming

5. Research on MAT for stimulants

1. Pre-Arrest Deflection Programs

- Involve officers and mid-level managers in the development of a program.
- Create academy and in-service training on SUD.
- Ensure availability of easier, quicker access to high quality treatment.
- Provide support to jurisdictions where treatment options may not be available.

4. Access to Harm Reduction Programming

- Conduct research on and access to MAT (listed as Recommendation 3 in the report)
- Provide training for administration of Narcan (i.e., naloxone)
- Establish syringe exchange programs and safe consumption sites

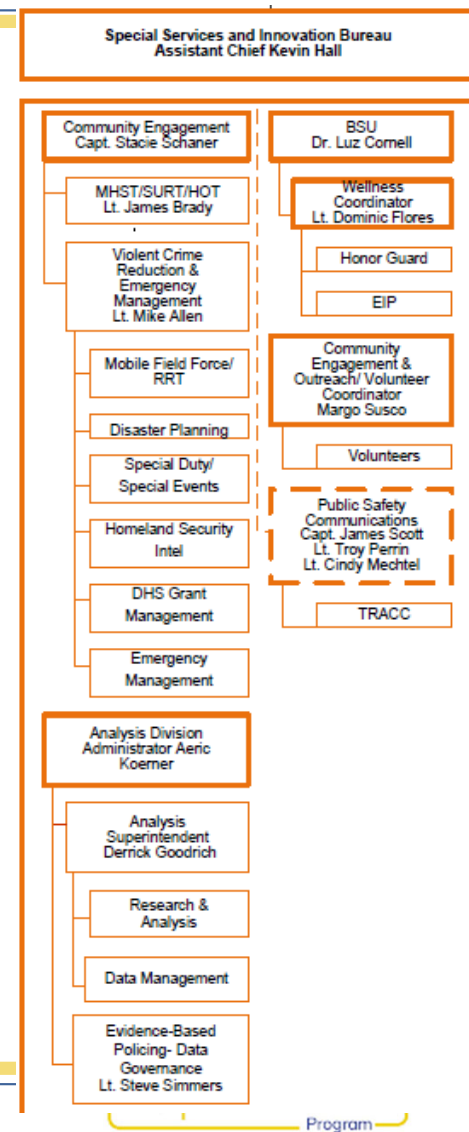
Tucson Police Department Deflection Program

Lieutenant James Brady
Tucson Police Department



Special Services and Innovation Bureau

- In February 2022, TPD Chief Chad Kasmar implemented a new bureau within the department.
- Community Engagement Division includes the Community Outreach, Resource and Engagement Section (CORE)
 - Mental Health Support Team
 - Substance Use Resource Team
 - Homeless Outreach Team



Substance Use Resource Team (SURT)

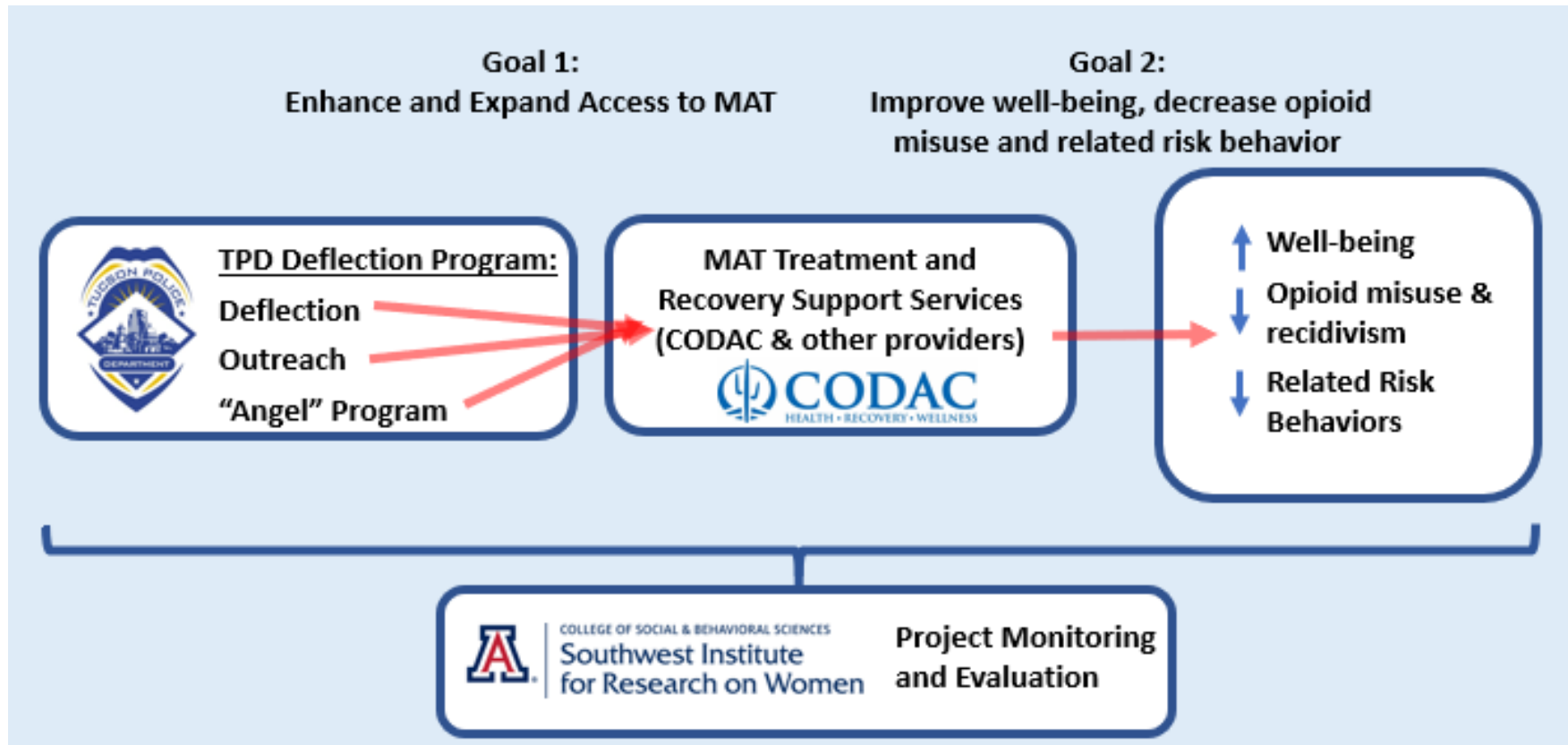
- Co-Responds with Peer Support Specialists
- Naloxone/Narcan Distribution
- Non-fatal overdose case follow-up
- Internal Training
 - Narcan
 - Motivational Interviewing
 - Trauma Informed Care
 - ACEs
- Community Events



Deflection

- When appropriate, deflection is the process of moving a person away from the criminal justice system, so they do not enter in the first place.
 - Even though there is probable cause to arrest for a criminal offense, the person is directed into treatment in lieu of an arrest.
 - Charges are documented only.
 - Substance and paraphernalia destroyed.

Deflection Program Overview



Eligibility Criteria

- Personal useable amount of heroin, meth, cocaine or any combination
 - The key here is for the officer to determine personal use
- Prescription pills for personal use
- Narcotic Paraphernalia to include pipes, foil, syringes
- Some misdemeanor crimes can be considered for deflection if the nexus is SUD related (i.e., Trespass, shoplifting)

Eligible Crimi

- Violent felony warrants
- Intimate partner violence offenses
- DUI offenses
- Involved in a crime of violence at time of contact
- Involved in the exploitation/victimization of minors, elderly, or vulnerable adults
- Involved in sex trafficking offenses

Deflection Data

**TPD Deflection Program – 1st 35 months
(Nov 1 2018 - Sept 30, 2021)**

	Interactions involving encouragement to engage in treatment
Deflections	1,969
Outreach	853*
“Angel” Program	62
Total	2,884

42% Officer transported (or called for transport of) individual immediately to treatment provider.

22% Individuals agreed to seek treatment but wanted to do so on their own.

2% Deflection accepted, but individual arrested or not eligible for deflection

1% Deflection accepted, but result unknown

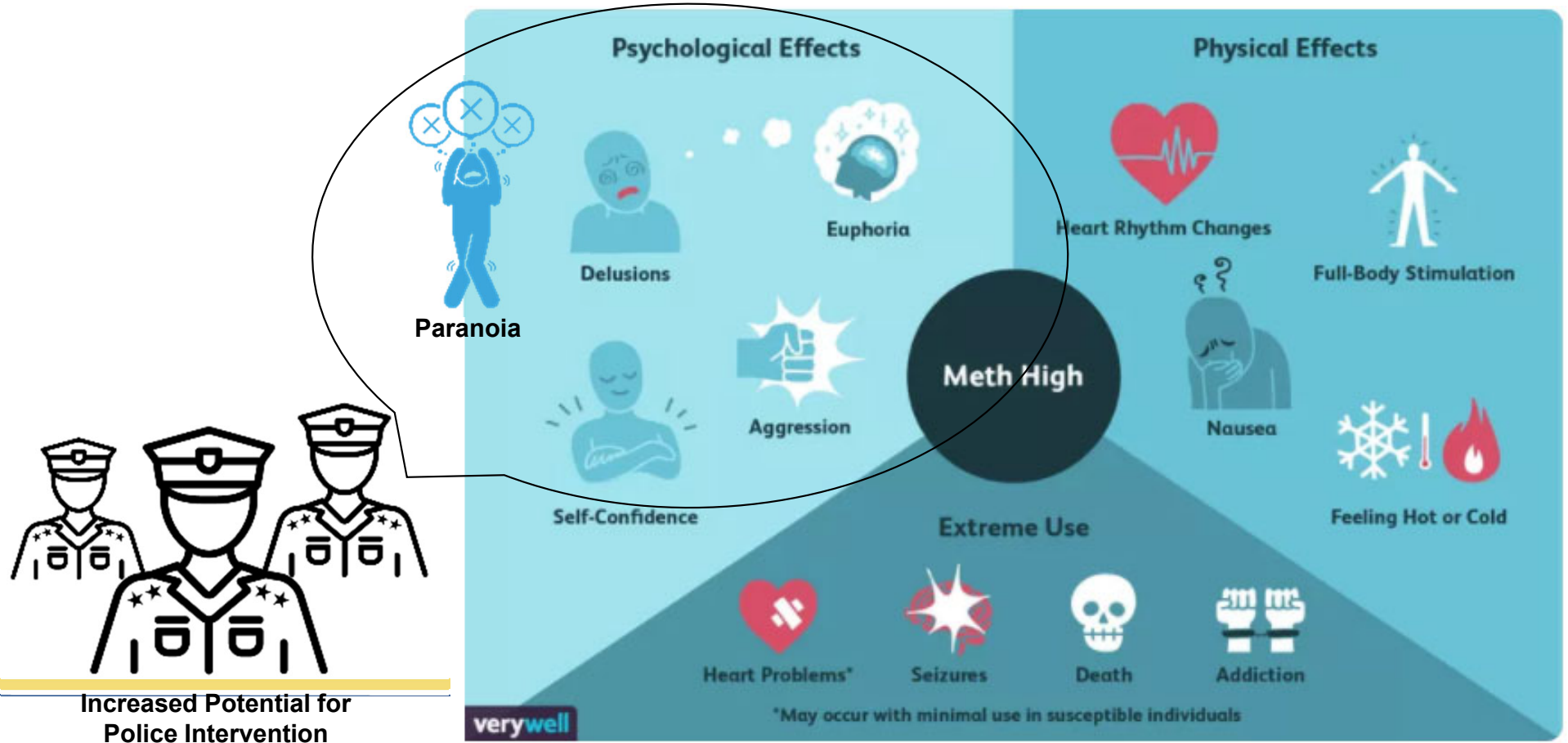
2% Officer transported individual to hospital or crisis response center

30% Individual did not agree to deflection to treatment

Support for Stimulant Use Disorder Research

- Presented with CODAC's Dr. Oñate at the Cocaine, Meth & Stimulant Summit
- Supportive actions for community programs working to implement harm reduction strategies in the community.
 - Community Prevention Coalition's needle kiosk program
 - Needle exchange programs
- Ongoing collaboration with Pima County Health Department to develop training regarding overdose, Narcan and where to get help.
- Good Samaritan Law in AZ
- Monthly Training by Dr. Oñate for TPD and CODAC personnel
- Co-use of stimulants and opioids
- Harm Reduction education – officers, community, users

The Effects of Methamphetamine



The Importance of the Science

- First step to overcome stigma
 - “Not a Moral Issue”
 - This is a *Disease*
- Education helps everyone
 - Officers pass this along
 - Individual
 - Family
 - Community
- Understanding the Science was the first step in the implementation of Deflection
 - All Patrol Officers are trained to use Deflection

Questions?

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Tenderloin Strategies



Safety with Respect

CITY & COUNTY OF SAN FRANCISCO

Police Department



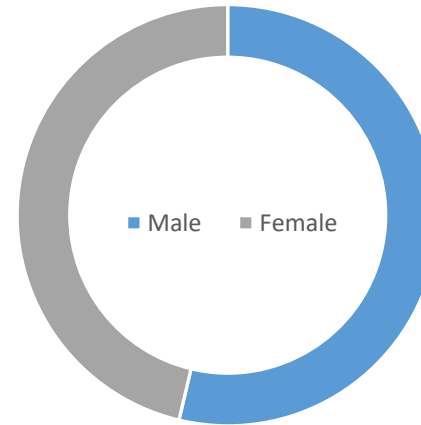
Demographics of the Tenderloin (source: censusreporter.org)

Total Population: 29,155 (3.8% of City's total population)

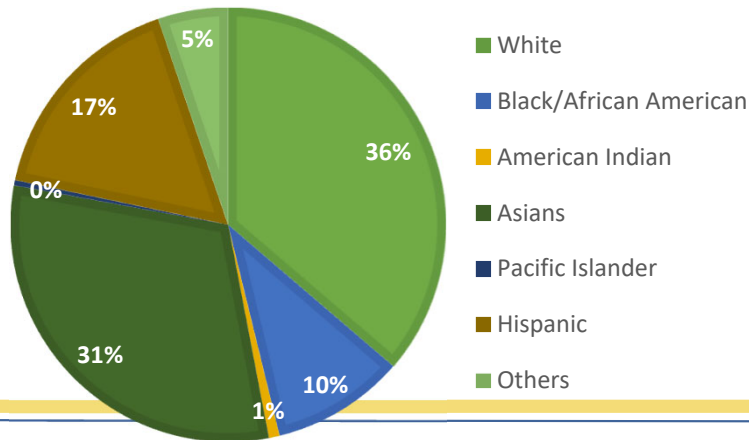
Race/Ethnic Profile:

	San Francisco		Tenderloin	
	#	%	#	%
White alone	338,909	43.6%	10,594	36.3%
Black or African American alone	58,791	7.6%	2,898	9.9%
American Indian and Alaska Native alone	2,020	0.3%	230	0.8%
Asian alone	238,173	30.7%	9,004	30.9%
Native Hawaiian and Other Pacific Islander alone	3,602	0.5%	117	0.4%
Some other race alone	2,580	0.3%	113	0.4%
Two or more races	23,154	3.0%	1,403	4.8%
Hispanic or Latino	109,504	14.1%	4,796	16.5%
Total	776,733	100.0%	29,155	100.0%

Population



POPULATION BREAK DOWN



Age Profile:

	San Francisco		Tenderloin	
	#	%	#	%
Under 5 years	31,633	4.1%	923	3.2%
5 to 17 years	81,169	10.5%	2,103	7.2%
18 to 24 years	70,596	9.1%	3,487	12.0%
25 to 64 years	487,224	62.7%	18,692	64.1%
65 years and over	106,111	13.7%	3,950	13.5%
Total	776,733	100.0%	29,155	100.0%

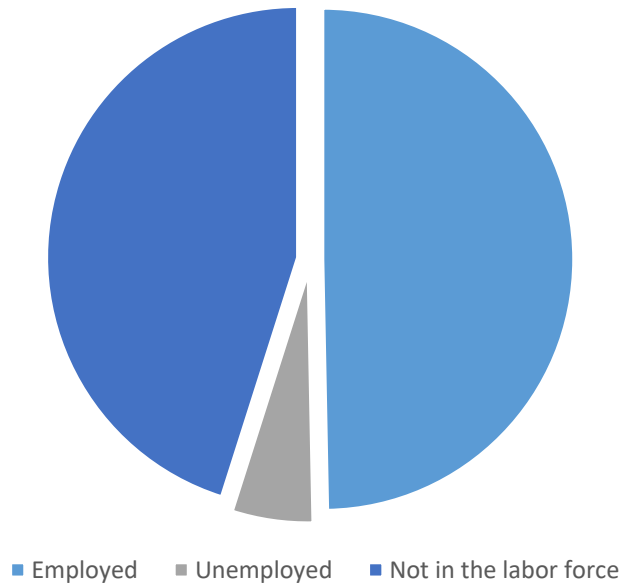


Demographics of the Tenderloin (source: censusreporter.org)

Employment Status For Population 16 Years and Over:

	San Francisco		Tenderloin	
	#	%	#	%
Employed	428,060	63.3%	13,250	49.7%
Unemployed	20,609	3.0%	1,382	5.2%
Not in labor force	227,707	33.7%	12,034	45.1%
Total	676,376	100.0%	26,666	100.0%

Employment Status



Income:

	San Francisco	Tenderloin
Median household income in 1999	\$55,221	\$20,363
Median family income in 1999	\$63,545	\$27,511
Per capita income in 1999	\$34,556	\$16,872

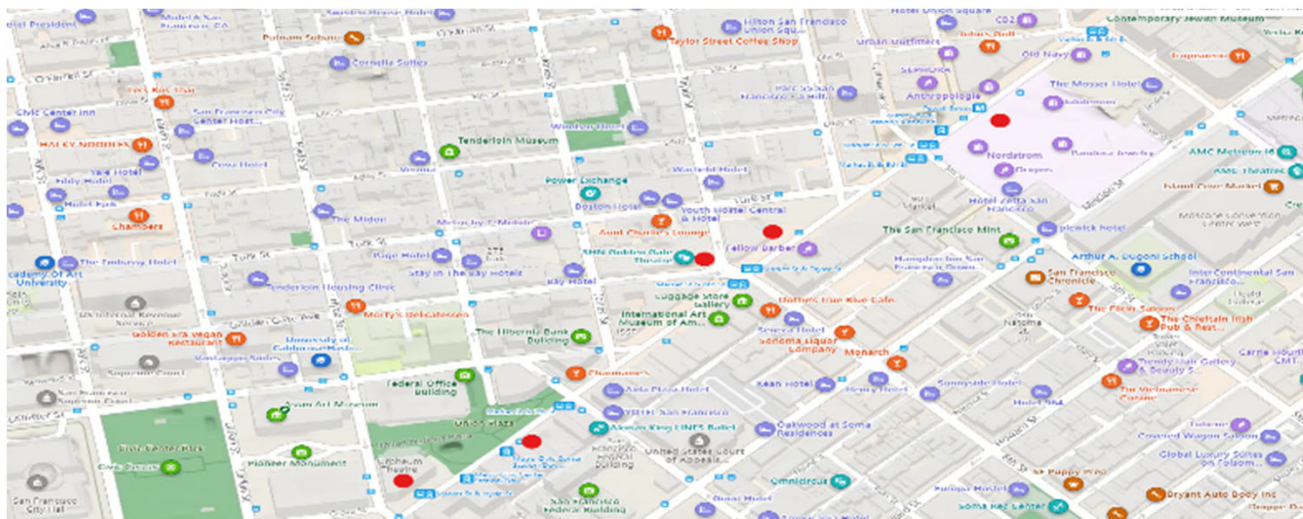
Community Parks/Programs

- Tenderloin has three parks
 - Boeddeker Park, Turk/Hyde Mini park, Sgt. Macaulay Park
- Children/School Programs
 - SHAW (145 Eddy St)
 - Up on Top (570 Ellis St)
 - Cross Cultural Center (259 Turk St)
 - SF City Academy (302 Eddy St)
 - Wu Yee Children's Services (316 Leavenworth St)
 - Boys & Girls Club (201 Turk)
 - Salvation Army/Kroc Center (240 Turk St)

Entertainment Venues

Tenderloin has numerous entertainment venues

- Orpheum Theatre (1192 Market St)
- Westfield Mall (865 Market St)
- Golden Gate Theatre (1 Taylor St)
- The Warfield (982 Market St)
- American Conservatory Theatre Strand Theatre (1127 Market St)



Overdose Crisis

- From Jan. 2020 through June 2022, appx 1600 people have lost their lives to accidental drug overdose in San Francisco
 - Significant number in Tenderloin and adjacent neighborhoods
- Not only a policing issue, also a public health issue
- Policing role and responsibility is to enforce law, disrupt open-air narcotics dealing and usage
- Overall focus will remain to save lives

Tenderloin Police District



- Approximately 50 sq blocks
- Approximately 29,000-30,000 residents (3.8% of SF)
- Corridor between Civic Center, Tourist Areas, and the Financial District

General Tenderloin Station Info

- Tenderloin Station Officers respond to approximately 1100-1300 calls for service a week
- Over 1/3 of Tenderloin Station Officers are assigned as foot beat/bicycle beat Officers
- Approximately 85% of San Francisco narcotics enforcement occurs in the Tenderloin

Tenderloin Emergency Declaration

- Mayor London Breed announced an Emergency Declaration for the Tenderloin on December 17, 2021
- The Department of Emergency Management led the “Emergency” response from inception to until the end of June 2022
- The emergency response has shifted to a “Sustained Operations” response and is being led by the Planning Department
- The SFPD and Tenderloin Station continues their role and partnership as an operations-based City Department

SFPD Focus Areas:

- Visibility
- Coordination
- Enforcement



Deployment Partners

- Dept. of Public Health (DPH)
 - The Tenderloin Center (TLC)
- Dept. of Homelessness and Supportive Housing (HSH)
- Dept. of Public Works (DPW)
- SF Fire Dept.
 - Street Crisis Response Team (mental health-related practitioner response)
 - EMS-6 (medical response to addiction-related issues)
- Dept. of Emergency Management (DEM)
 - Healthy Streets Operations Center (HSOC) – coordinates encampment responses/resolutions
- Homeless Outreach Team
- Urban Alchemy (non-profit service provider)
- Community Benefit Districts (augments ongoing cleaning and safety outreach)

VISIBILITY

SFPD will provide uniformed police officers and visible deployment throughout the Tenderloin Police District with patrol, foot, and bicycle beats

- Maintaining safe passages and accessibility of sidewalks, public spaces, public transportation platforms and bus stop shelters
 - ❖ Safe passages for children and schools & partnerships
 - ❖ Dedicated officers
- Officer and social services partnerships will help individuals who want services provided by the Tenderloin Center while minimizing safety and health hazards in the immediate area
 - ❖ Co-Responder Model
- Mobile patrol and increased passing calls at key hotspots during day and night shifts to disrupt drug sales, drug usage and other criminal activity

COORDINATION

SFPD will participate in regular briefings and strategy sessions with operational partners led by the Planning Department.

- These briefings allow for refined deployment considerations intended to help people in need and increase safety consistently and equitably in the operational zone
- Briefings will allow for assessment of impact for all involved departments, community impacts, including identifying needs and resources for people in need of services, and department sequence in response
- This model provides the City with the capacity to lead with resources and services

ENFORCEMENT

SFPD will conduct strategic enforcement with a focus on disrupting drug dealing and possession for sales.

- Narcotics Detail will continue to conduct enforcement operations.
- Enforcement will focus on specific areas based on officer observations, relevant data, and community input and feedback.
- SFPD will continue to address other criminal activity that impacts the Tenderloin neighborhood. Priorities include gun violence, assaults, robberies, and illegal activity involving stolen property.

ENFORCEMENT (cont.)

Tenderloin Station recently began a daily operation intended to address open-air drug use and its ecosystem of surrounding harmful behavior. Previous enforcement strategies focused on violent crime mitigation, open air drug dealing, stolen property recovery and fugitive recovery will continue. The Open-Air Narcotics Abatement Operation is executed in regular “Sprints”.

- Deploy to heavily impacted blocks/micro-blocks with the intention to abate open air drug use via “sprints” with a surge of uniform presence and enforcement
- Department of Public Health resource/information cards distributed by Officers during engagements
- Narcotics Detail will continue to conduct enforcement operations focused on open-air drug dealing

DPH Resource/Info Card

Department of Public Health has provided resource/information cards for Officers to distribute to individuals during “sprint” engagements

We're here to help!

Withdrawal management (detox), residential treatment, buprenorphine and methadone services are available for you!

Harm Reduction services, safer use supplies, and overdose prevention supplies are available.

Tenderloin Center (TLC)

1170 Market Street

Everyday 8am–8pm, except
Thursdays 11am–8pm

Treatment Access Program (TAP)

1380 Howard Street

M–F 8am–6pm
415-503-4730

BAART Market

(for methadone and buprenorphine)

1111 Market Street 1st Floor

M–F 6am–2pm, 2:30 pm–10pm
Sat–Sun 8am–12pm
415-863-3883

BAART Turk

(for methadone and buprenorphine)

433 Turk Street

M–F 6am–2:30pm
Sat 8am–12pm
415-928-7800

Naloxone is always available at the TLC. Please carry it to save lives.



San Francisco
Department of Public Health

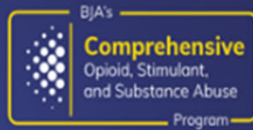
ENFORCEMENT OUTCOMES

TIMEFRAME	ARRESTS	NARCOTICS SEIZED	FENTANYL SEIZED	DRUG MONEY SEIZED	OFFICER NARCAN DEPLOYMENTS
YTD 2022	273	44.4 kilos	27.5 kilos	\$74,592	49
YTD 2021	351	27.3 kilos	12.8 kilos	\$132,905	39

Thank you.

Any questions?

<https://cossapresources.org/Program/TTA>



COSSAP GRANT PROGRAM

LEARNING OPPORTUNITIES

AREAS OF FOCUS

PUBLICATIONS & DIGITAL MEDIA

PDMP TTAC

SEARCH

TRAINING AND TECHNICAL ASSISTANCE

The COSSAP training and technical assistance program offers a variety of learning opportunities and assistance to support BJA COSSAP grantees and other local, tribal, and state stakeholders to build and sustain multidisciplinary criminal justice responses to illicit substance use and misuse.

Training and technical assistance is provided in a variety of formats, including virtual and in-person training events, workshop and meeting presentations, and online resources.

REQUEST TTA

If you are interested in requesting training and technical assistance, please complete the form at <https://www.cossapresources.org/Program/TTA>



COSSAP Resources

Tailored Assistance—The COSSAP training and technical assistance (TTA) program offers a variety of learning opportunities and assistance to support local, tribal, and state organizations, stakeholders, and projects in building and sustaining multidisciplinary responses to the nation’s substance abuse crisis. ***You do not need to be a COSSAP grantee to request support.*** TTAs are provided in a variety of formats, including virtual and in-person training events, workshop and meeting presentations, and online resources. Request TTA to support your activities at <https://cossapresources.org/Program/TTA/Request>.

Funding Opportunities—Current COSSAP and complementary funding opportunities are shared at <https://www.cossapresources.org/Program/Applying>.

Join the COSSAP community! Send a note to COSSAP@iir.com with the subject line “Add Me” and include your contact information. We’ll be happy to ensure you receive the latest-and-greatest COSSAP opportunities, resources, and updates.

BJA's



Comprehensive

Opioid, Stimulant,
and Substance Abuse

Program